## North Atlantic Coast Comprehensive Study: Resilient Adaptation to Increasing Risk

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National Planning Center for Coastal Storm Risk Management U.S. Army Corps of Engineers

2 February 2015



# <u>Outline</u>

- Background
- Interagency Collaboration
- Findings, Outcomes, and Opportunities
- Coastal Storm Risk Management Framework
  - Existing and Future Conditions
  - Flood Exposure and Risk Assessment
  - Risk Management Measures
- Climate Change and Adaptation
- Fechnical Products Supporting the Framework
- Systems Approach and Resilience
- Institutional and Other Barriers
- Summary

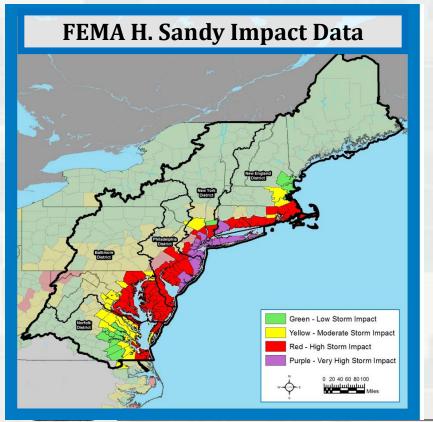




# **Background**

"That using up to \$20,000,000\* of the funds provided herein, the Secretary shall conduct a **comprehensive study** to address the flood risks of **vulnerable coastal populations** in areas that were affected by Hurricane Sandy within the boundaries of the North Atlantic Division of the Corps..." (\*\$19M after sequestration)

### Complete by Jan 2015



## **Goals**

- Provide a Risk Management Framework, consistent with USACE-NOAA Rebuilding Principles
- Support Resilient Coastal Communities and robust, sustainable coastal landscape systems, considering future sea level rise and climate change scenarios, to reduce risk to vulnerable population, property, ecosystems, and infrastructure



# **Background**

## End State

- Address the legislative direction for a <u>comprehensive plan</u> to address vulnerable coastal communities
- Formalized and <u>consistent approach/framework</u> for more detailed, site specific coastal evaluations
- <u>Integration</u> of state-of-the-science techniques and collaboration
- Equip and link a broad audience and all levels of government with data, tools, and other stakeholders to make <u>INFORMED coastal risk</u> <u>management decisions</u>

## www.nad.usace.army.mil/CompStudy

## > NACCS is *not*:

- A decision document authorizing design and construction
- A NEPA document evaluating impacts of any specific solution



• A USACE-only application



# **Interagency Collaboration**

### Interagency and Tribal Input

- Formal and informal letters and email
- Technical working meetings
- Tribal webinars and meeting participation
- Panel discussions and meetings upon request
- Subject Matter Experts embedded in team and via outreach
- Federal Register notices
- Public website with subscribe list and opportunity for input on resilience
- OMB Legislative Review Memorandum with Federal Agencies

### Interagency Webinar Collaboration Series

- Webinar 1 (30 July 2013) Green/Nature Based Infrastructure
- Webinar 2 (29 August 2013) Ecosystem Goods and Services
- Webinar 3 (12 September 2013) Numerical Modeling and Sea Level Rise
- Webinar 4 (25 September 2013) Vulnerability Assessments
- Webinar 5 (19 December 2013) Policy Challenges and Other Barriers
- Webinar 6 (24 June 2014) Regional Sediment Management and Systems Approach

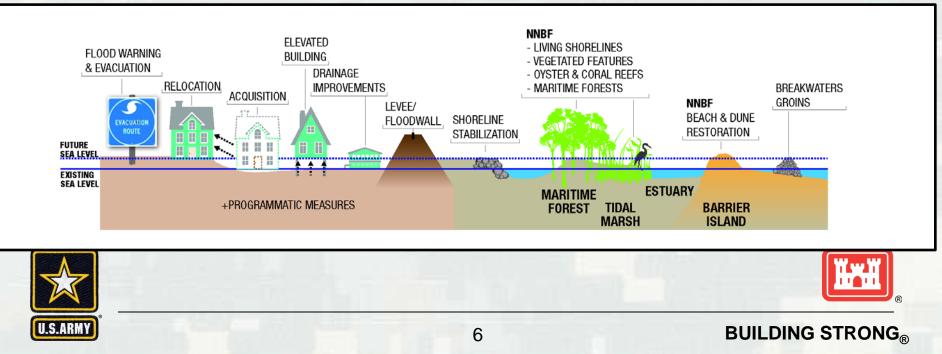


# **Findings**

Shared responsibility of all levels of Government and partnerships

Rethink approaches to adapting to risk

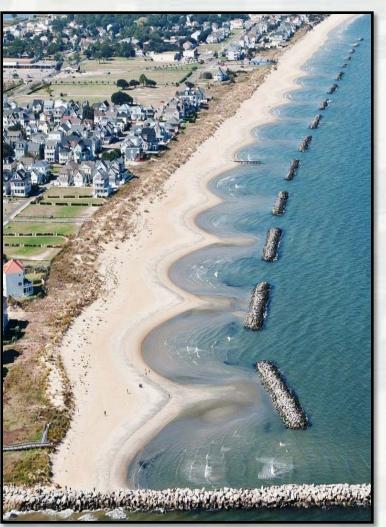
Resilience and sustainability must consider a combination and blend of measures



## **Outcomes**

- State-by-State Risk Management Frameworks informing, strengthening and catalyzing the focus on regional resilience, redundancy and robustness in coastal planning and implementation
- System-wide framework of solutions and best practices
- Interagency and Regional alignment with others
- Advanced the Science and closed data gaps





# **Opportunities**

- Mitigate future risk with improved pre-storm planning
- Identify acceptable flood risk at a community and state scale
- Prioritize critical infrastructure
- Rebuild with redundancy
- Develop creative incentives to promote use of resilience measures
- Utilize a collaborative regional governance structure
- Develop Public-Private Partnerships for coastal risk management
- Integrate natural-based features in coastal risk management systems
- Encourage design flexibility and adaptive management
- Advance efforts in the 9 focus areas:
  - 1) Rhode Island Coastline
  - 2) Connecticut Coastline
  - 3) Nassau County Back Bays, NY
  - 4) New York -New Jersey
  - Harbor and Tributaries 5) New Jersey Back Bays

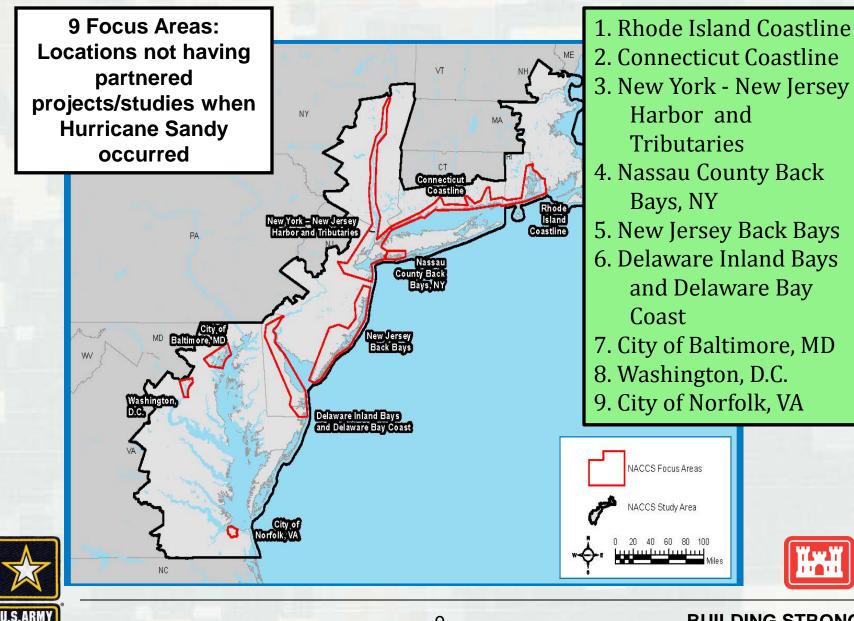
6) Delaware Inland Bays and Delaware Bay Coast 7) City of Baltimore MD

- 7) City of Baltimore, MD
- 8) Washington, D.C.
- 9) City of Norfolk, VA





## Areas Warranting Additional Analysis



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- Who and what is exposed to flood risk?
- Where is the flood risk?
- What are the <u>appropriate strategies</u> and measures to reduce flood risk?
- What is the <u>relative cost</u> of a particular strategy compared to the anticipated risk reduction?
- What data are available to make RISK INFORMED decisions?
- How can the science be advanced/data gaps closed through the NACCS?



- Managing coastal storm risk is a <u>shared</u> <u>responsibility</u> and requires:
  - Shared tools
  - Common methodology that all parties can follow together to assess risk and identify solutions

### ➤ The <u>framework</u> is:

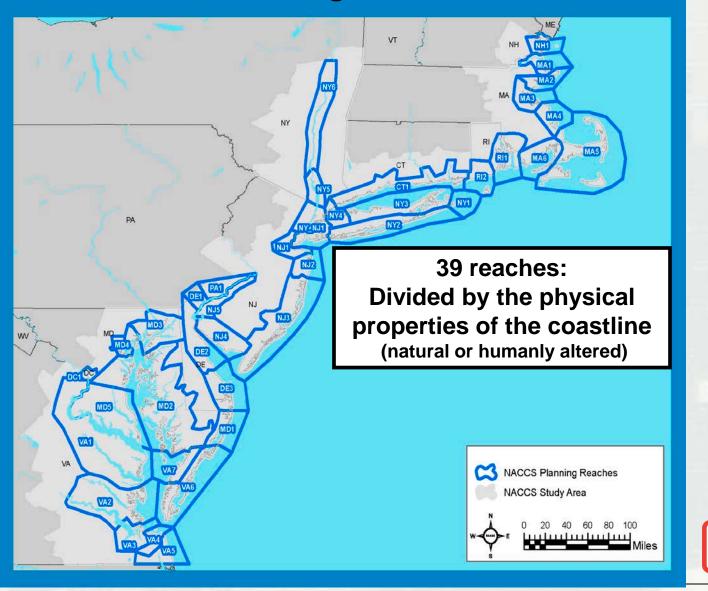
- A 9-step process
- Customizable for any coastal area or watershed
- Repeatable at state and local scales
- Transferable to other areas of the country





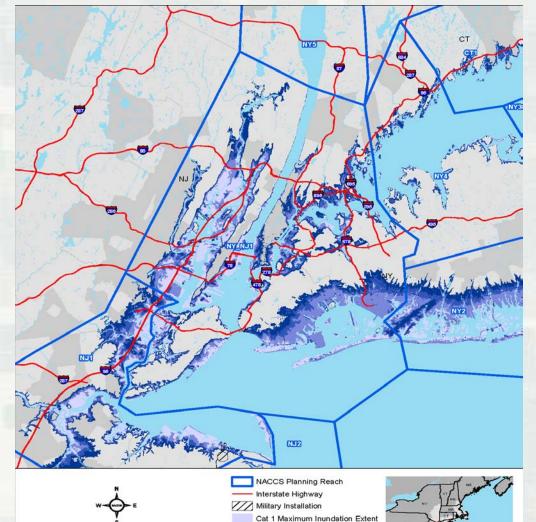


### **Planning Reaches**





### <u>Coastal Storm Risk Management Framework</u> <u>Existing/Future Conditions: Probability of Flooding</u>



2 Maximum Inundation Extent 3 Maximum Inundation Extent 4 Maximum Inundation Extent Widest Extent of Inundation

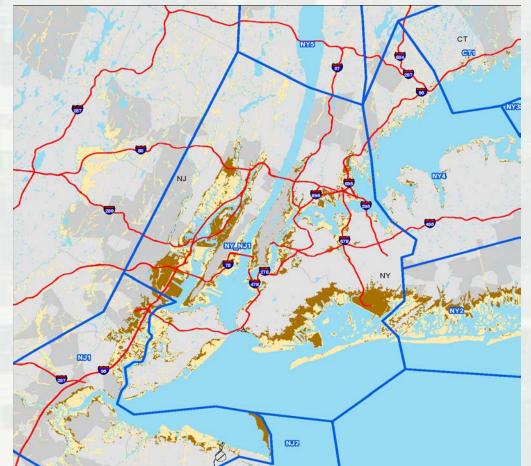
## Hurricane Events Category 1-4



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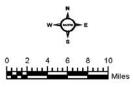


### <u>Coastal Storm Risk Management Framework</u> <u>Existing/Future Conditions: Probability of Flooding</u>



Extent of Inundation

## 1- Percent Annual Floodplain





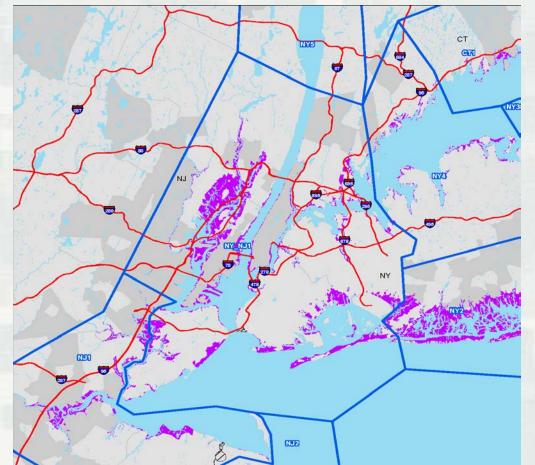




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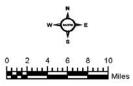


### <u>Coastal Storm Risk Management Framework</u> <u>Existing/Future Conditions: Probability of Flooding</u>



Extent of Inundation

## 10-Percent Annual Floodplain



NACCS Planning Reach 10-Percent Annual Chance Floodplain Interstate Highway Military Installation Cities





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### <u>Coastal Storm Risk Management Framework</u> <u>Existing/Future Conditions: Sea Level Rise</u>

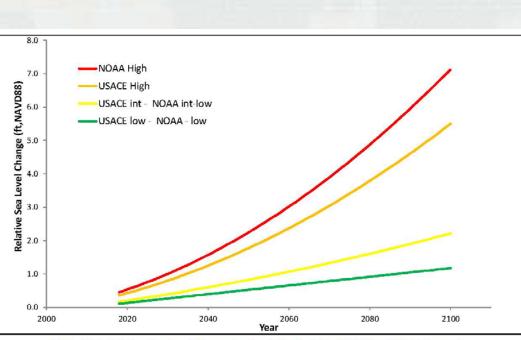


Figure IV-3. Relative Sea Level Change for Sandy Hook, NJ for USACE and NOAA Scenarios

Evaluations for:

- Current (2018)
- 50-years (2068)

 2100 (International Panel on Climate Change)

SLR evaluation:
 USACE Engineer
 Circular 1100-2-8162
 (low, intermediate, high scenarios) and
 NOAA 's highest





### **Existing/Future Conditions: Trends**

### Climate and Sea Level Change

- Sea level is increasing throughout the study area
- Shorelines are changing in response to sea level change
- Historic erosion patterns will continue and accelerate

### Socioeconomic Trends

- Population is aging (i.e. more difficult to evacuate/relocate during flooding)
- Population is increasing in coastal zone (more people exposed to flooding)
- Importance of operating channels and ports will become more critical to regional and national economy

### Environmental Trends

Habitats subject to more stress with population increase, climate change, and other effects



### Flood Exposure & Risk Assessment

## Coastal Flood

- SLOSH CAT1-4 Maximum of Maximum
- FEMA DFIRM
- 10-percent-annual chance
- SLR Inundation (USACE high)



### Exposure Indices

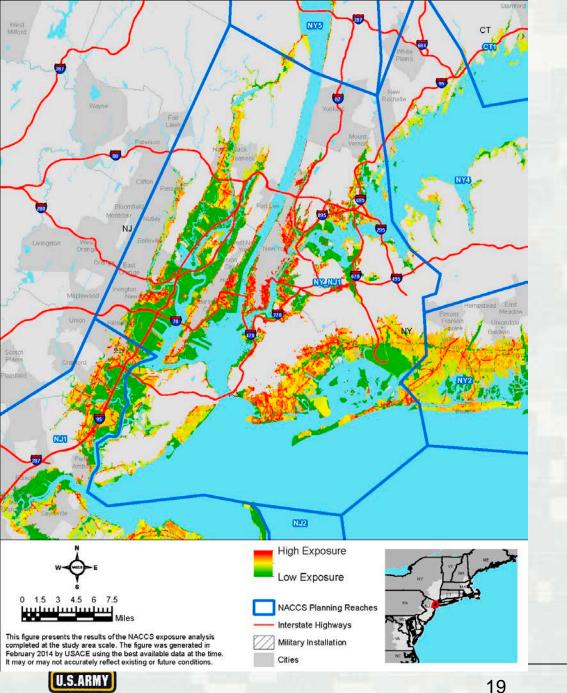
- Population density and infrastructure (number of people and infrastructure in communities subject to flooding)
- Socioeconomic groups

   (populations that may have more difficulty preparing and responding to flooding)
- Environmental & Cultural (critical habitat, wetlands and other areas that maintain resiliency during flooding; key cultural resources subject to flooding)
- Composite

## Mapping

- Flood Hazard
- Relative Exposure Index
- Relative Risk Index



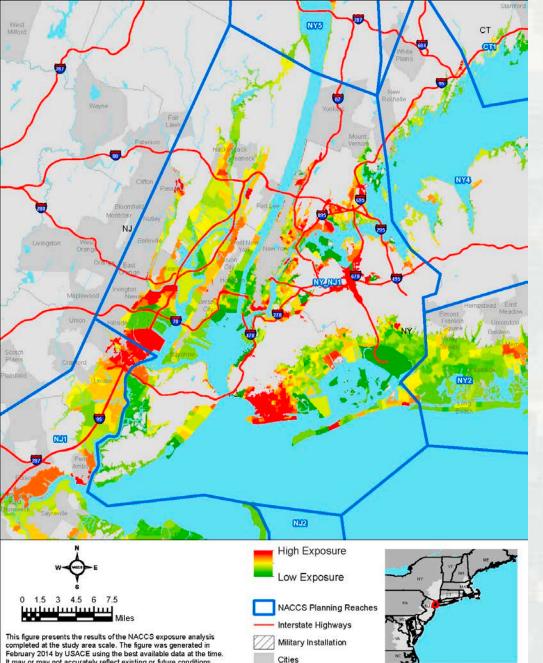


<u>Coastal Storm Risk</u> <u>Management</u> <u>Framework</u> <u>Flood Exposure & Risk</u> <u>Assessment</u>

# Population and Infrastructure Exposure Index



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<u>Coastal Storm Risk</u> <u>Management</u> <u>Framework</u> <u>Flood Exposure & Risk</u> <u>Assessment</u>

Social Vulnerability Characterization Exposure Index



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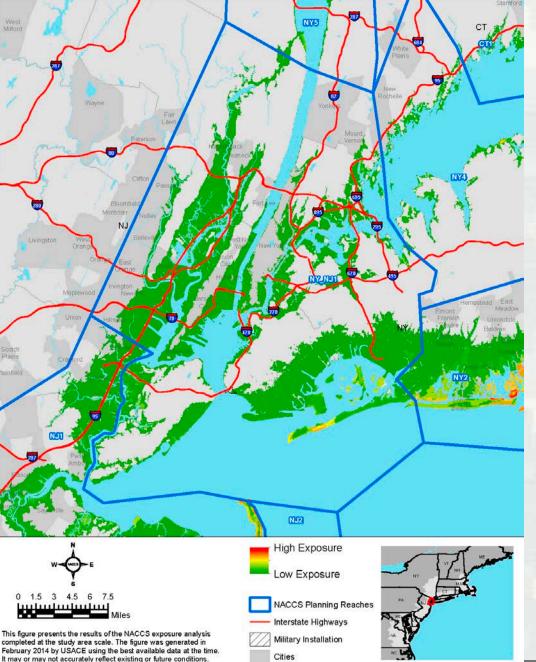
It may or may not accurately reflect existing or future conditions

Coastal Storm Risk Management Framework Flood Exposure & Risk Assessment

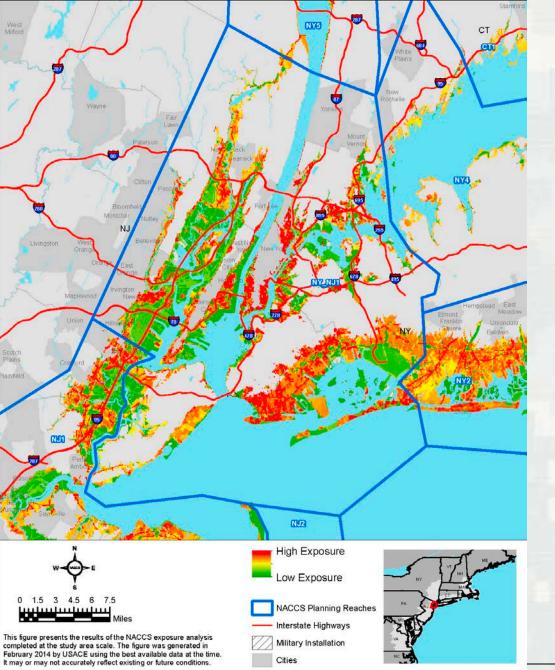
Environmental and Cultural Exposure Index



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<u>Coastal Storm Risk</u> <u>Management</u> <u>Framework</u> <u>Flood Exposure & Risk</u> <u>Assessment</u>

# Composite Exposure Index





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### **Flood Exposure and Risk Assessment**

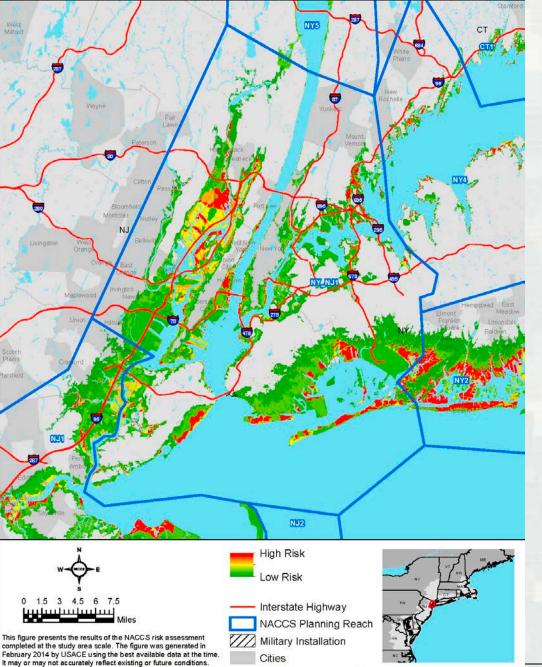
Greater risk based on proximity to flooding source

## Exposure

- Determine probability of flooding
- Multiply value in each pixel of the composite exposure grid by the probability of flooding
- Additional metrics to be considered at finer scales







**Coastal Risk Management Framework Flood Exposure and Risk** Assessment



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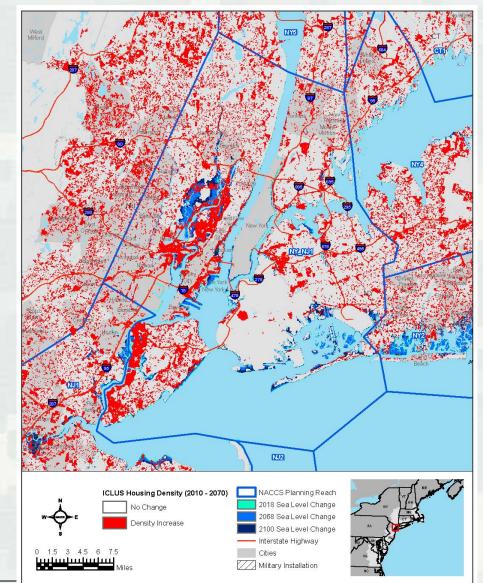
It may or may not accurately reflect existing or future conditions.



### **Flood Exposure and Risk Assessment**

### Forecasted Population and Sea Level Rise

- Presents percent change in county populations from 2010 to 2070 and 2018, 2068, 2100 SLR conditions
- EPA Integrate Climate and Land Use Scenarios data & B2 storyline
- B2 storyline is conservative:
  - Assumes moderate rates for economic development, fertility and mortality, and migration





### **Risk Management Measures**

### Structural

- Storm surge barriers
- Levees, breakwaters, shoreline stabilization
- Natural and Nature-Based Features (e.g., beaches and dunes, living shorelines, wetlands, oyster reefs, SAV restoration)
- Non-Structural (e.g., floodproofing, acquisition and relocation, flood warning, etc.)

Coastal Risk Reduction and Resilience: Using the Full Array of Measures



US Army Corps of Engineers Directorate of Civil Works



September 2013 CWTS 2013-3

Programmatic (e.g., floodplain management, land use planning, State/municipal policy, natural resources, surface water management, education, flood insurance programs, etc.)





### **Risk Management Measures**

Tier 1 Analysis ≻ Initial Screening

- Aggregated Measures
- Evaluated Applicability of Measures given
   Shoreline Type
   Classification
- Tiers 2/3 Analysis to be conducted by Stakeholders



Table VIII-2. Structural and NNBF Measure Applicability by NOAA-ESI Shoreline Type										
Measures	Rocky shores (Exposed)	Rocky shores (Sheltered)	Beaches (Exposed)	Manmade structures (Exposed)	Manmade structures (Sheltered)	Scarps (Exposed)	Scarps (Sheltered)	Vegetated low banks (Sheltered)	Vegetated low banks (Sheltered)	Wetlands/Marshe s/ Swamps (Sheltered)
Structural		[]								
Storm Surge Barrier <sup>1</sup>										
Barrier Island Preservation and Beach Restoration (beach fill, dune creation) <sup>2</sup>			x							
Beach Restoration and Breakwaters <sup>2</sup>			x							
Beach Restoration and Groins <sup>2</sup>			х							
Shoreline Stabilization						х	х	х		
Deployable Floodwalls					х					
Floodwalls and Levees		х			х			х		
Drainage Improvements	х	х	х	х	х	х	х	х	х	х
Natural and Nature-Based Features										
Living Shoreline						х	х	х		х
Wetlands							х			x
Reefs	х	х				x				х
Submerged Aquatic Vegetation <sup>3</sup>										х
Overwash Fans <sup>4</sup>										
Drainage Improvements	х	х	х	х	x	х	х	х	х	x

<sup>1</sup> The applicability of storm surge barriers cannot be determined based on shoreline type. It depends on other factors such as coastal geography.

<sup>2</sup> Beaches and dunes are also considered NNBF.

<sup>3</sup>Submerged aquatic vegetation is not associated with any particular shoreline type. It is initially assumed to apply to wetland shorelines.

<sup>4</sup>Overwash fans may apply to the back side of barrier islands, which are not explicitly identified in the NOAA Environmental Sensitivity Index Shoreline Classification dataset.

**Risk Management Measures** 



## <u>Natural and</u> <u>Nature-Based Features</u>

- Natural landscapes or engineered ecosystems, and blended solutions
- Intrinsically dynamic, adaptive, and potentially more resilient than built systems
- Hurricane Sandy Rebuilding
   Strategy Recommendations 19-22

## <u>Closing Data Gaps</u>

- Evaluate performance during Sandy
- Identify storm resilient features
- Provide tools for benefit evaluation
- Integrate NNBF coastal storm risk management benefits as part of coastal risk

management systems





### **Risk Management Measures**

#### GENERAL COASTAL RISK REDUCTION PERFORMANCE FACTORS: STORM INTENSITY, TRACK, AND FORWARD SPEED; SURROUNDING LOCAL BATHYMETRY AND TOPOGRAPHY

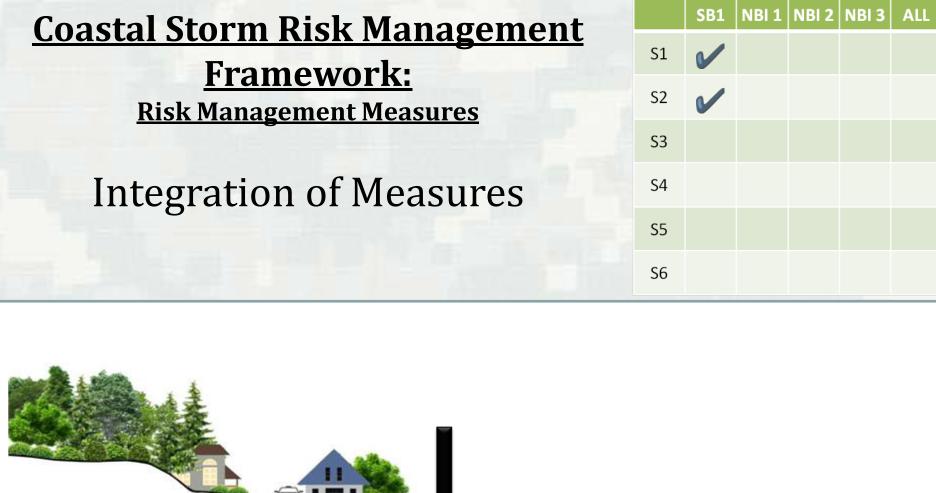


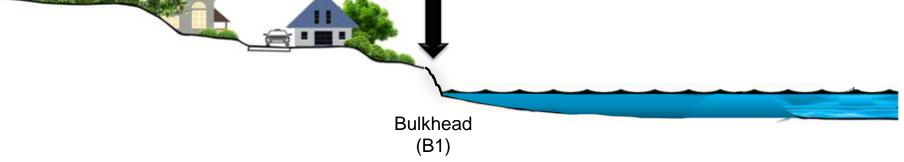
Natural and Nature-Based Features



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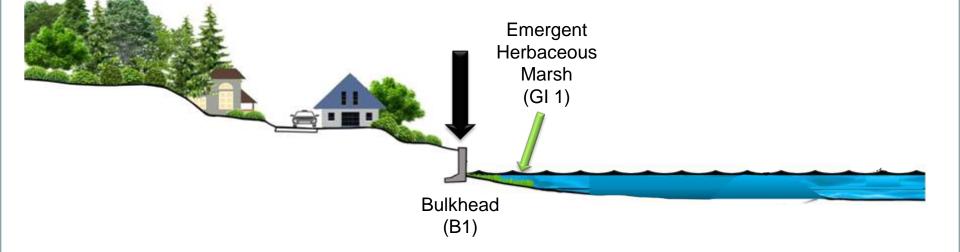






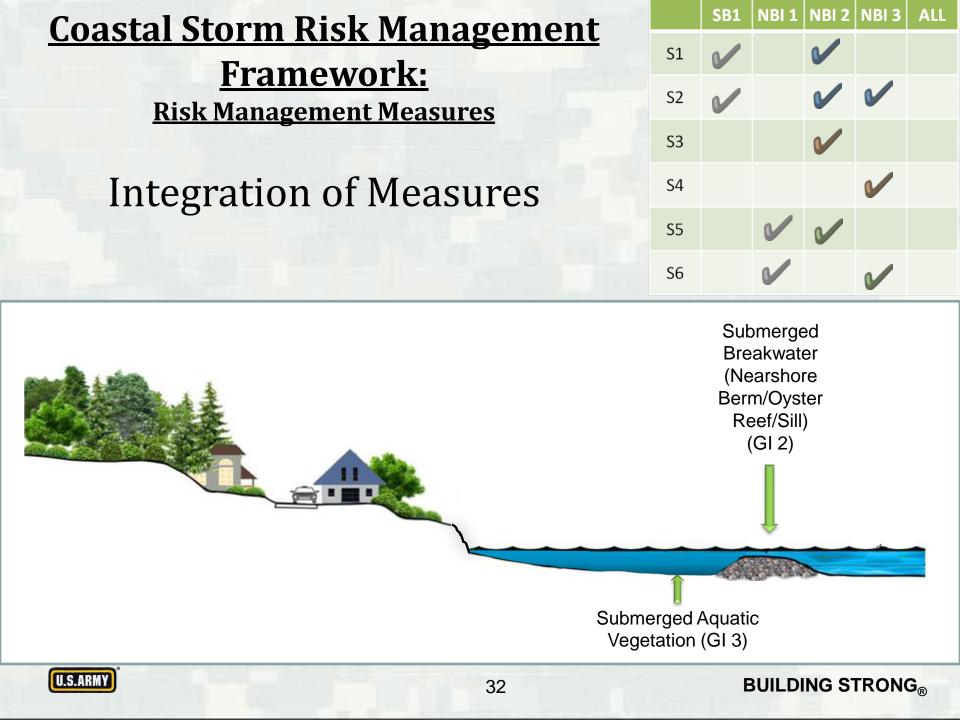
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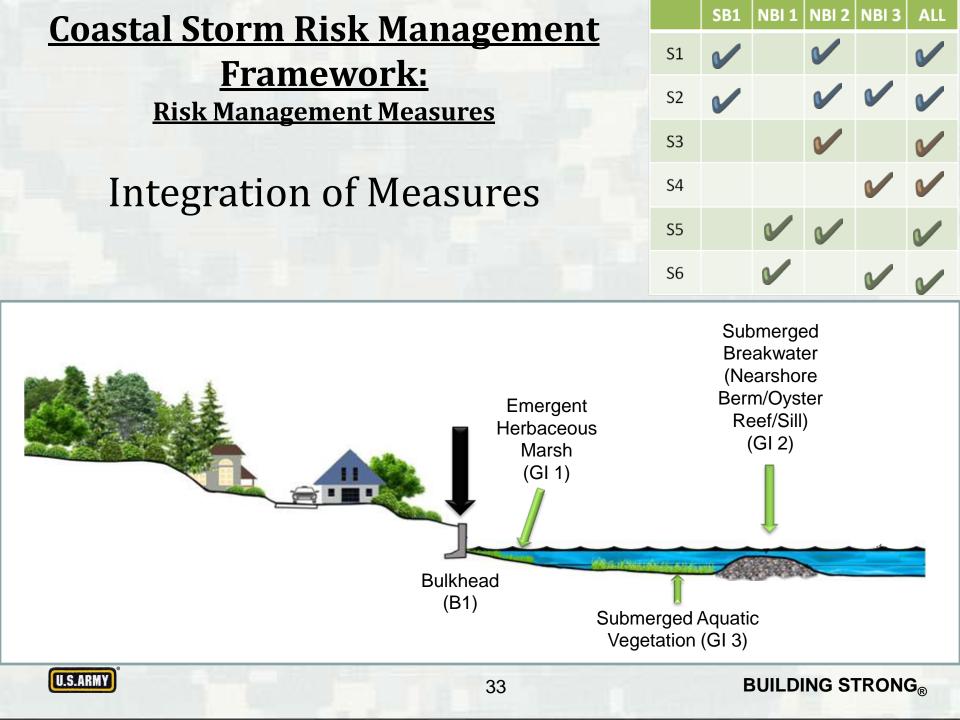






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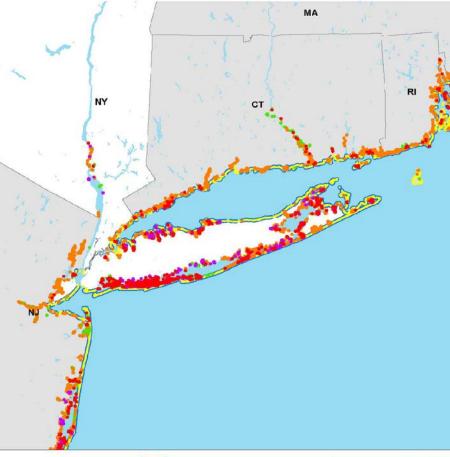




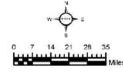
### **Risk Management Measures**

### Natural and Nature-Based Features GIS Mapping

- Conceptual analysis of geographic applicability of NNBF measures
- Data layers and other screening criteria
  - NOAA Environmental Sensitivity Index Shoreline Classification dataset (NOAA, 2002)
  - Habitat type
  - Impervious cover
  - Water quality
  - Topography/bathymetry
- State appendix contains results







Submerged Aquatic Vegetation Reef Suitability Wetland Suitability Living Shoreline Suitability Breakwaters and Beach Restoration Beach Restoration



Figure 28. NNBF Measures Screening for the State of New York

# Parametric Unit Costs (Tier 1)

### > 14 Parametric Unit Costs Developed

- Existing observations
- Typical quantities
- E&D, Contingency, S&A, and O&M
- Average annual cost per foot

### Generic Design

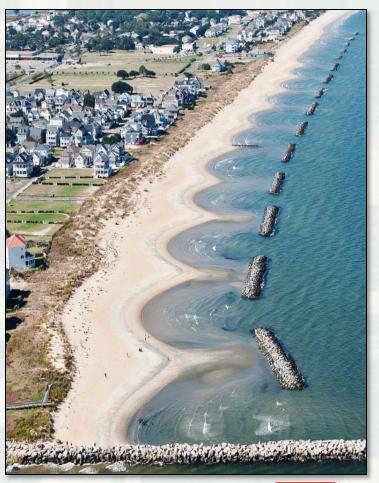
Benefits, Impacts and Other Considerations

### Storm Surge Barriers

 First Cost Construction Estimates for 36 potential sites using world-wide observations

### Non-Structural

- Elevation
- Ringwalls (Industrial and High Density Residential)







## Parametric Unit Costs (Tier 2)

### Parametric Unit Cost Estimates Developed for Example Areas

- Existing observations
- Typical quantities
- E&D, contingency, S&A, and O&M

### Refined Lengths

- Heights Based on 100-year +3 ft (equation allows calculation based on other heights)
- Cost Index Presentation





# **Incorporation of Climate Change into NACCS**

- Evaluated USACE and NOAA relative sea level change scenarios at 26 NOAA WL gage locations across NAD/NACCS study area
- Comparisons of NACCS and state and local SLC scenarios
- GIS mapping of relative sea level change in 50 and 100 years with projected future development densities
- Statistical analysis of historical and future extreme water levels with sea level change
- NACCS Flood Risk and SLC
- Climate change adaptation planning concepts





#### NACCS Relative Sea Level Rise Scenarios

- □ USACE (2014) ER 1100-2-8162: Incorporating Sea-Level Change in Civil Works Programs
- NOAA (2012): Global Sea Level Rise Scenarios for the US National Climate Assessment
- Computed for 26 Locations from VA to ME, NOAA long term water level stations

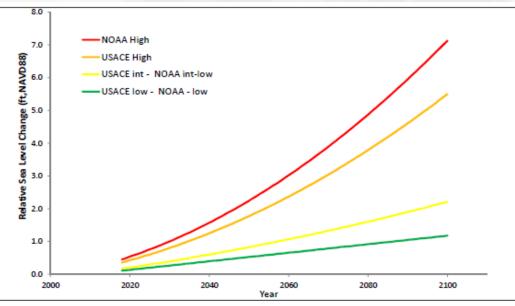
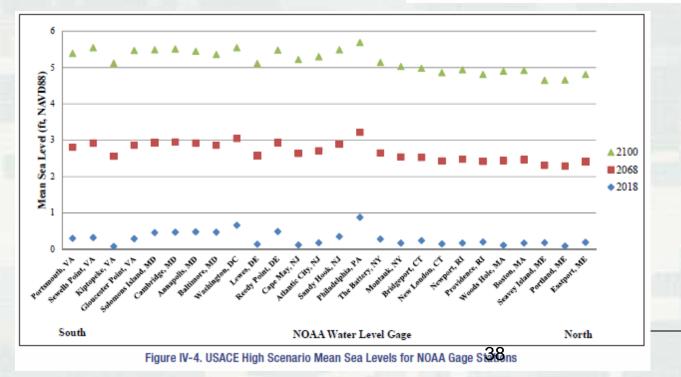
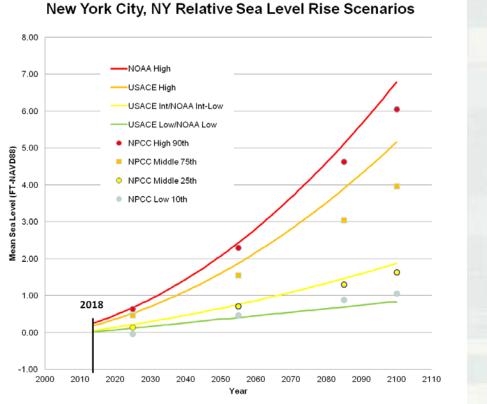


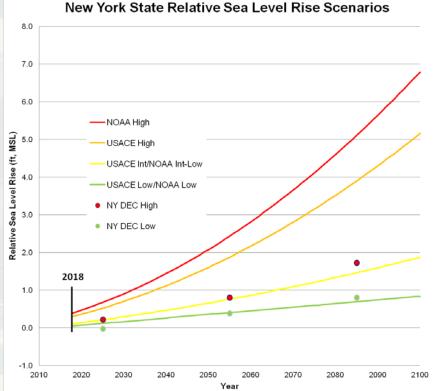
Figure IV-3. Relative Sea Level Change for Sandy Hook, NJ for USACE and NOAA Scenarios





# **Comparison of NACCS and State SLC Scenarios**







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## **SLC Impacts and Density of Development**

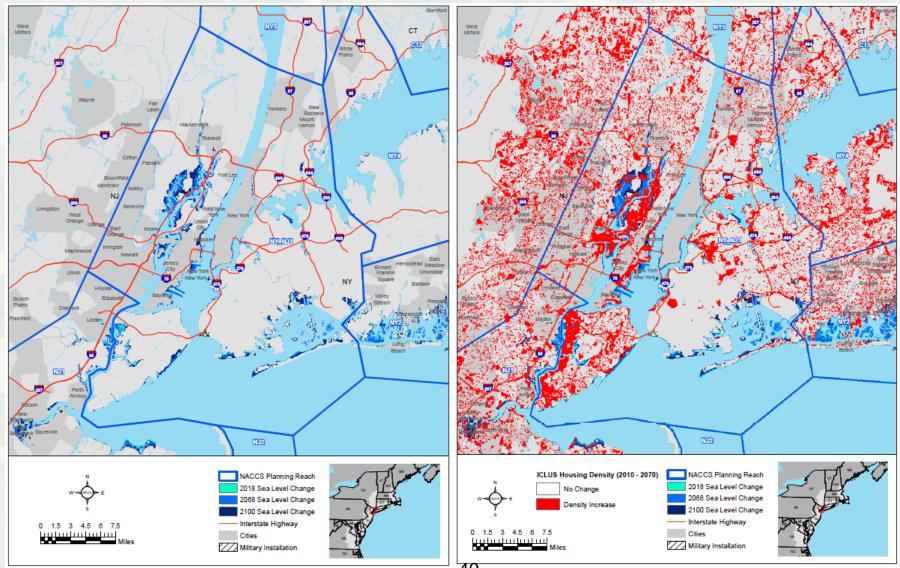


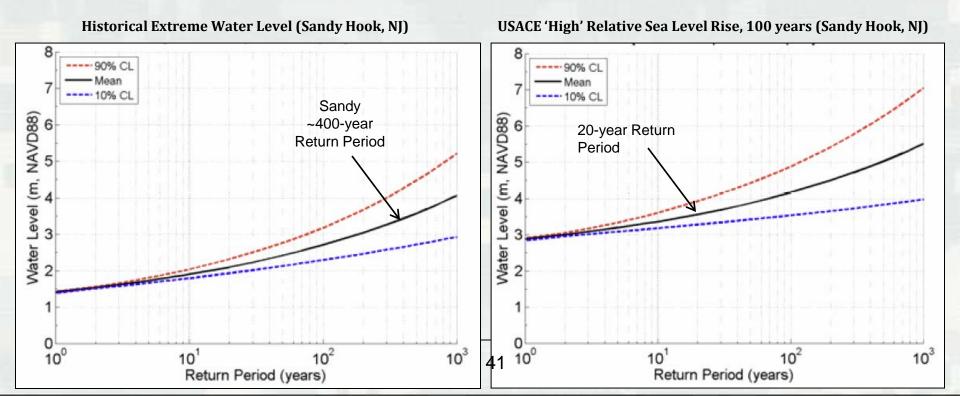
Figure IV-5. USACE High Scenario Future Mean Sea Level Mapping for Reach NY\_NJ1

4Qgure IV-6. USACE High Scenario Future Mean Sea Level and Future Development Mapping for Reach NY\_NJ1

# ERDC Extreme Water Levels with SLC TR-14-7

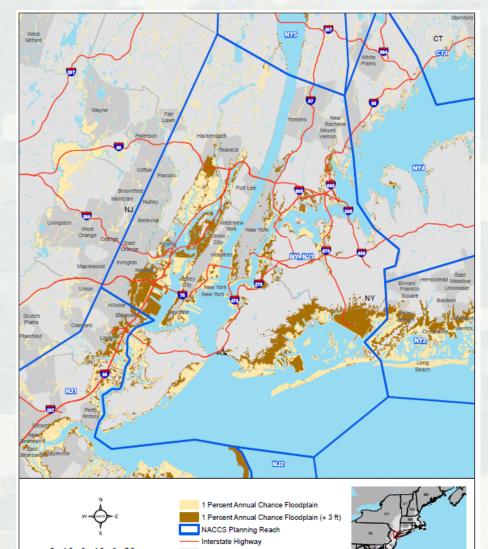
Statistical analysis of historical extreme water level measurements across NAD AOR

- Relative sea level rise scenarios + historical extreme water levels = future extreme water level exceedance probability
- 23 NOAA water level stations with sufficient data quality/quantity
- □ Used for NACCS 10% exceedance Storm Surge Mapping
- Used for validation of NACCS CSTORM numerical modeling
- http://el.erdc.usace.army.mil/elpubs/pdf/trel14-7.pdf



# **NACCS Flood Risk with SLC**

- 1% annual exceedance probability flood inundation elevation + 3' used for NACCS Tier 1 risk management measures/parametric costs
- Closely aligned with USACE High scenario in 2068 and with NYC recent recommendations
- 1% inundation obtained from FEMA FIRMs
- 1% + 3' obtained from FEMA SLOSH Category 2 (MOM) floodplain
- 10% annual exceedance water levels obtained from ERDC EWL analysis





Military Installation

## **NACCS Technical Products**

NACCS Coastal Stor	rm Risk Management Framework	Technical Products Advanced by NACCS to Close Identified Data Gaps	
	<b>INITIATE ANALYSIS</b> Identify Stakeholders, Partners, and Authorities Identify Constraints and Opportunities Formalize Goals	<ul> <li>Visioning Sessions Report &amp; Focus Area Analyses</li> <li>Institutional &amp; Other Barriers Report</li> </ul>	<text></text>
THE NACCS	CHARACTERIZE EXISTING CONDITIONS Define Physical and Geomorphic Setting Compile Flood Probability Data Establish Baseline Conditions	NACCS GIS Geodatabase     Environmental & Cultural Resources     Conditions Report	
	<b>ANALYZE VULNERABILITY AND RISK</b> Map Inundation and Exposure Assess Vulnerability and Resilience Determine Areas of High Risk	Storm Suite Modeling     NACCS GIS Geodatabase     NACCS Barrier Island Sea Level Rise     Inundation Assessment Report	
STEPS COMPLETED AT A CONCEPTUAL LEVEL BY	<b>IDENTIFY POSSIBLE SOLUTIONS</b> Assess Full Array of Measures Consider Blended Solutions Develop Performance Metrics Establish Decision Criteria	<ul> <li>Natural &amp; Nature-Based Features Report</li> <li>Conceptual Regional Sediment Budget</li> <li>State Appendix</li> <li>Vulnerability Decision Tree</li> </ul>	
STEPS COMPLE	<b>EVALUATE AND COMPARE SOLUTIONS</b> Develop Cost Estimates Assess Benefits	• Enhanced Depth-Damage Functions for Coastal Storms	

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# <u>Technical Products Supporting the Framework</u> <u>Depth-Damage Functions</u>

#### Assessment of Damages to Structures and Their Contents

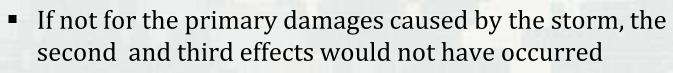
- Coastal focus; existing curves focus on fluvial flood events
- Closed a data gap of being appropriate to densely populated metropolitan areas with significant portions of their populations living in high-rise apartment buildings

#### Loss of Life Projection

- Coastal focus
- Emphasis on obstacles to evacuation

#### Emergency Costs

- Builds on the framework of New Orleans efforts
- Secondary and Tertiary Effects
  - Effects that occur as a result of direct primary damages that are not typically identified (*e.g.* lost work/school days)

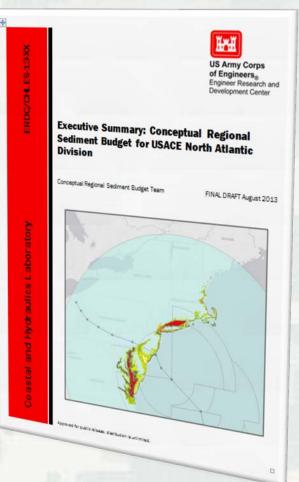




## **Technical Products Supporting the Framework**

### **Conceptual Regional Sediment Budget**

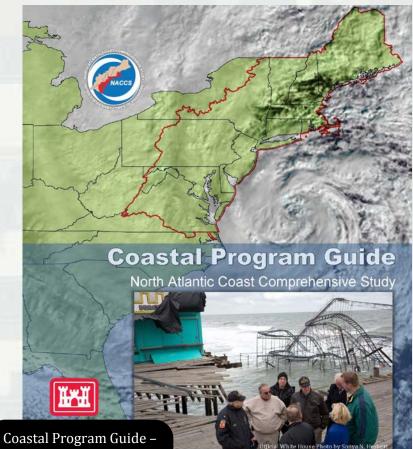
- Visualizes magnitude and direction of sediment transport
- Includes dredging data from Dredging Information System and placement site (if available)
- Based on existing knowledge or morphology
- Extends from Virginia to Maine
- Visualized in ERDC's Sediment Budget Analysis System Web Portal; overlain with Exposure/Risk/Vulnerability (ERV) database





## **Technical Products Supporting the Framework**

#### **Coastal Program Guide**



Coastal Program Guide – modeled after the Silver Jackets Interagency Flood Mitigation Program Guide



## US Fish and Wildlife Planning Aid Report



North Atlantic Coast Comprehensive Study

Biological Resources and Habitats Vulnerable to Sea Level Rise and Storm Activity in the Northeast U.S.

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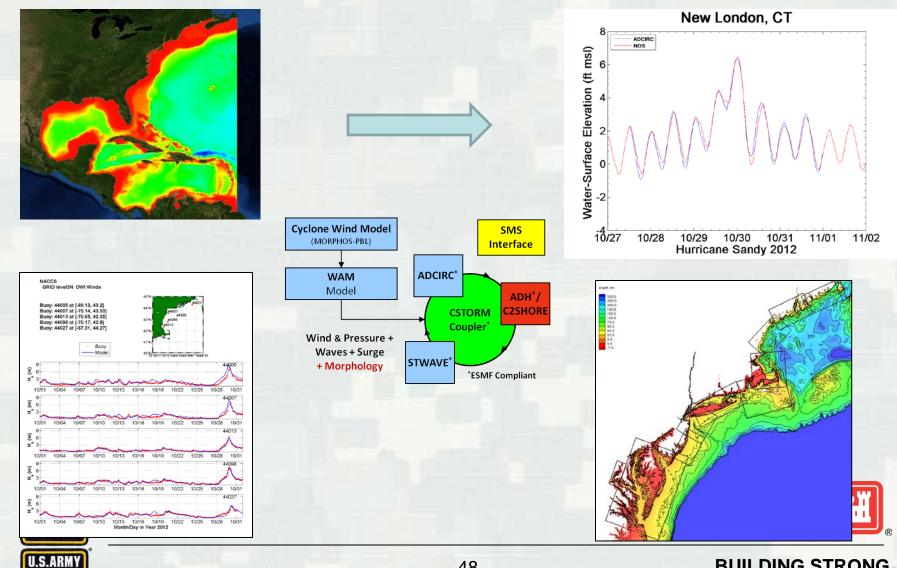
## **Technical Products Supporting the Framework**

#### **Numerical Modeling and Statistics**

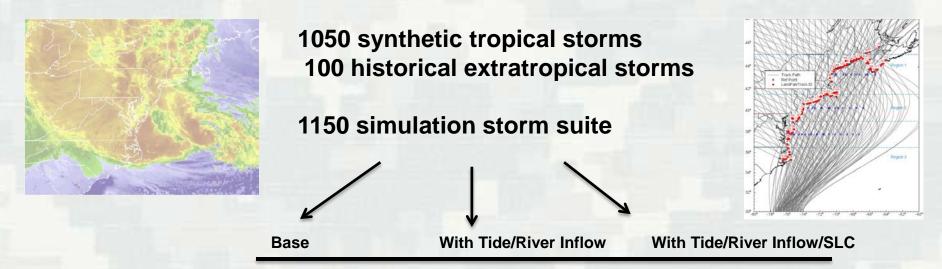
The NACCS modeling and statistical analysis study is a regional study covering the east coast of the United States from Maine to Virginia with the goal of quantifying the coastal storm hazard throughout the region and to provide an environmental forcing database for use in project design and evaluation as well as a wide range of other planning studies such as vulnerability assessments, resiliency studies, and critical infrastructure evaluations. Products will include Wave, wind, water level, meteorological data, Storm characteristics (track, Rmax, Cp, VF, etc), and Statistics of peak responses



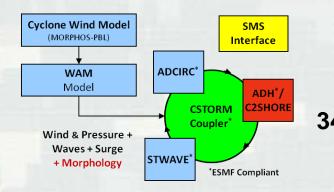
## **Technical Products Supporting the Framework High-Fidelity Modeling**



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3450 storms simulated with CSTORM-MS Production System developed for NACCS





3450 storms simulated x ~19000 save point locations Model results, time series plots, and statistics available through The Coastal Hazards System <u>https://chs.erdc.dren.mil</u>



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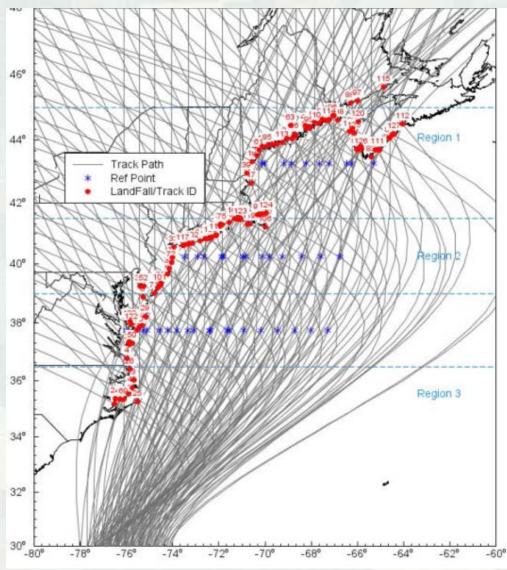
## <u>Technical Products Supporting the Framework</u> <u>Results: Flood-Hazard Statistics</u>

#### **Historical Storms**

#### Synthetic Storms

- Radius to maximum winds
- Central pressure
- Forward speed
- Track
- Landfall location

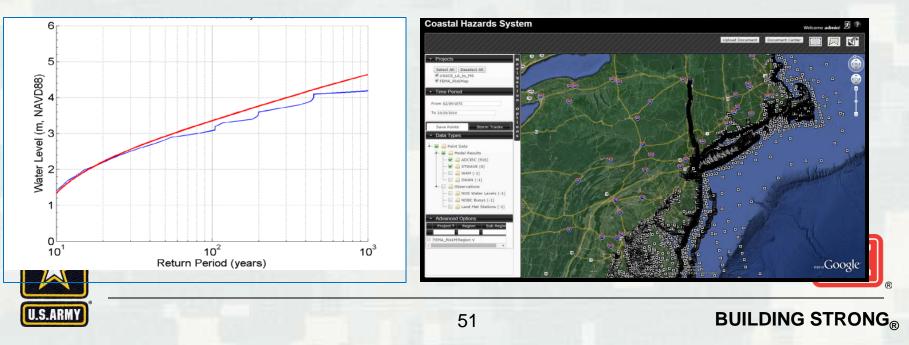
State-of-the-art statistical methodology JPM-OS





## <u>Technical Products Supporting the Framework</u> <u>Benefits</u>

- **Data Products**: serve the coastal engineering and management communities 10+ years
- <u>Economies of Scale</u>: spatial extent/quantity of reusable data from regional model
- <u>Relevance</u>: technical advancements post-Katrina; enterprise modeling and analysis methods; USACE engineering guidance update



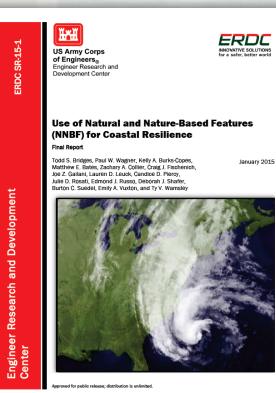
## <u>Technical Products Supporting the Use of NNBF to</u> <u>Promote Coastal Resiliency</u>

Dr. Kelly A. Burks-Copes Kelly.A.Burks-Copes@usace.army.mil

- What are NNBF and how can they contribute?
  - Characterization
  - Data Integration and Metrics for NNBFs
  - Evaluation and Case Studies
  - Policy Implications and Path Forward
- Get the entire report (480 pages):
  - www.nad.usace.army/CompStudy\_and/or



• <u>www.EngineeringWithNature.org</u>





# <u>NACCS Natural and Nature-Based Features:</u> <u>Multi-Disciplinary Team</u>

#### **Project Leaders:**

- Paul Wagner (IWR)
- Todd Bridges (EL)

#### **Task Leaders:**

- Kelly Burks-Copes (EL)
- Craig Fischenich (EL)
- Edmond Russo (EL)
- Deborah Shafer (EL)
- Ty Wamsley (CHL)



#### **Study Team Members:**

- Scott Bourne (EL)
- Pam Bailey (EL)
- Kate Brodie (EL)
- Zach Collier (EL)
- Sarah Miller (EL)
- Patrick O'Brien (EL)
- Candice Piercy (EL)
- Bruce Pruitt (EL)
- Burton Suedel (EL)
- Lauren Dunkin (CHL)
- Ashley Frey (CHL)
- Mark Gravens (CHL)
- Linda Lillycrop (CHL)
- Jeff Melby (CHL)
- Andy Morang (CHL)
- Cheryl Pollock (CHL)
- Jane Smith (CHL)
- Jennifer Wozencraft (CHL)
- Emily Vuxton (IWR)
- Jae Chung (IWR)
- Michael Deegan (IWR)
- Michelle Haynes (IWR)
- Lauren Leuck (IWR)
- David Raff (IWR)
- Lisa Wainger (U. Maryland)
- Sam Sifleet (U. Maryland)

I'd rather be managing a large coastal hazard risk assessment study



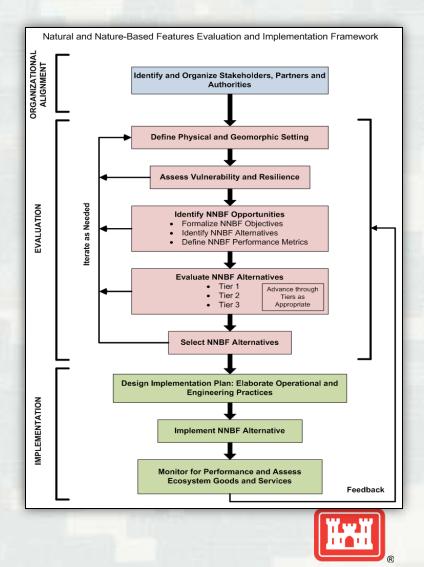
The daydreams of cat herders



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## **NNBF Integration from an Engineer's Perspective**

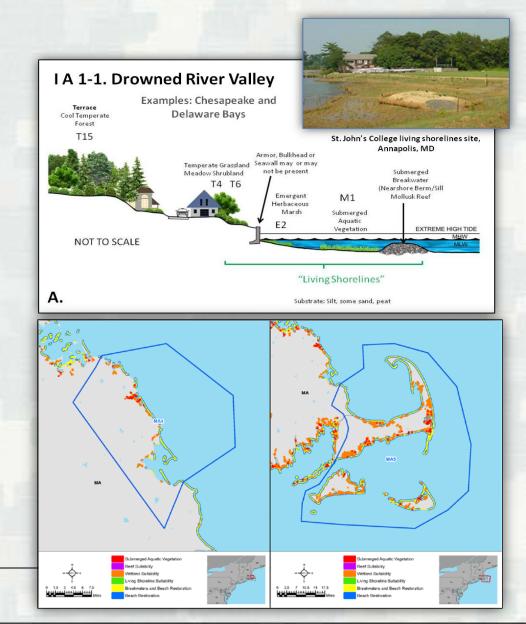
- Integrated Planning and Implementation Framework
  - Organization alignment
  - ► Evaluation
  - ► Implementation
- With an impetus on sustainability, resilience and adaptive management





## **NNBF Characterization and Mapping**

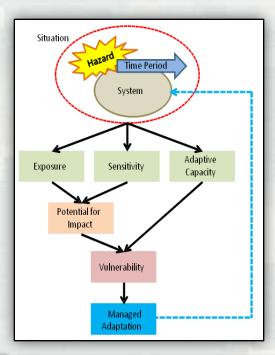
- Cross-sectional Characterization (geomorphological and vegetative)
- Processes the drive form and function
- System-wide Mapping
- Associated costs

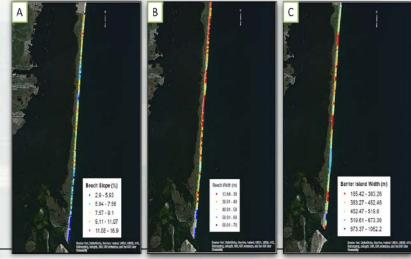




### **NNBF Vulnerability and Resilience**

- Definitions what do we mean?
- How can we assess vulnerability of NNBF?
  - Suggested metrics
  - Assessment protocol
- How can we enhance resilience with NNBF and quantify the return on investment?
  - Community self assessments







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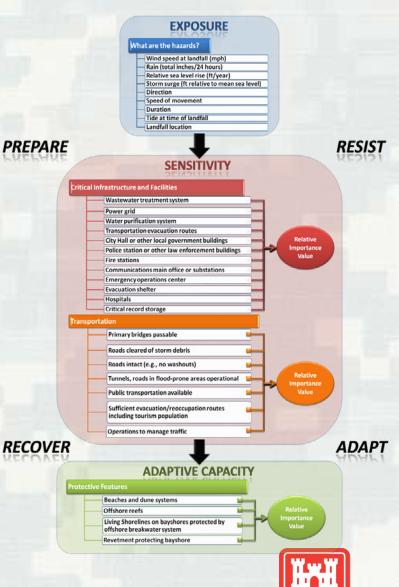
## **Systems Approach and Resilience**

### Capturing a Community's Sense of Vulnerability

Community resilience is the capability to anticipate risk, limit impact, and bounce back rapidly through survival, adaptability, evolution, and growth in the face of turbulent change

#### Self-Assessment Steps:

- 1. Define spatial and temporal boundaries
- 2. Identify benchmark and future storms
- 3. Identify critical infrastructure and facilities and a recovery goal for each
- 4. Identify transportation issues
- 5. Identify protective features
- 6. Calculate the overall community resilience rating



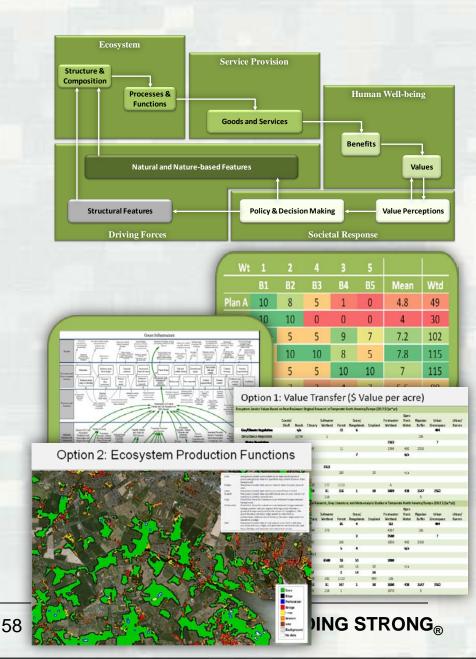


## **NNBF Performance Metrics**

- Ecosystem Goods and Services
- Tiered Metrics
  - Level 1 Qualitative characterization of performance
  - Level 2 Semi-quantitative characterization of performance
  - Level 3 Quantitative characterization of performance



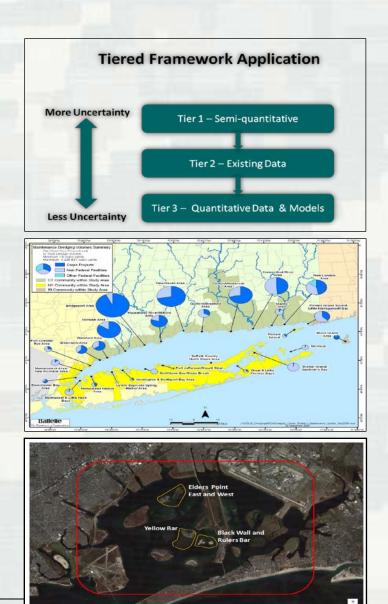
72 individual performance metrics identified for NNBF



### **Putting NNBF into Practice**

## Evaluation Framework

- Ever-increasing levels of data integration and evaluation
- Regional Sediment Management
  - Consider sediment as a source for NNBF
  - Case study Long Island Sound D2M2 Application
- Ecosystem Goods and Services Assessment Case Studies
  - Jamaica Bay, Cape May Meadows, and South Cape Charles



Jamaica Bay 2012

Image from Google Earth

Marsh Island Restoratio



### **NNBF Policy Implications**

## Workshops produced Underlying Themes:

- 1. Science, engineering, and technology -Knowledge and data deficiencies pose significant challenges for the development of guidance and policies for the evaluation and implementation of NNBF
- 2. Communication and outreach NNBF remain a nebulous concept for many, including decision makers and others with the responsibility to implement coastal projects . . . there is a need for better communication and information sharing on NNBF
- 3. Leadership and institutional coordination
  - NNBF are not practical in all instances,
     but a broad understanding and characterization of the landscape can facilitate their use





## **Research Targets to Advance the NNBF Practice**

- Advance understanding of important, fundamental processes
  - E.g., sediment transport through wetlands, environmental goods and services provided by engineered features, engineering performance of NNBF
- Improved modeling systems that engage users, stakeholders and decision-makers
  - E.g., rapidly deployed, visual interfaces to engage stakeholders in the process, amenable to "what if" evaluation
- Reliable, cost-efficient monitoring technologies for measuring system evolution and infrastructure/feature performance
- Demonstration/pilot project opportunities to innovate, evaluate, and learn at relevant field scales
  - ► Facilitating necessary collaboration
  - Evolving organizational culture and practice
  - Producing credible evidence of success
- **Policy analysis** supporting Engineering With Nature (EWN) and the use of NNBF
  - Projecting benefits and costs



- E.g., NNBF are expected to be more dynamic than "hard" infrastructure. How does this affect nature of benefits streams and factors such as O&M?
- Resolving trade-offs with regards to habitat switching



### **NNBF Path Forward**

- Organize and expand science and engineering related to natural processes and features
- Reduce uncertainties regarding performance to support design
- Develop methods for integrating NNBF with other measures
- Consider and emphasize the dynamic nature of natural systems
- Integrate expertise across disciplines and organizations
- Deploy demonstration projects to develop facts and evidence that fuel the "power of the story" to persuade



US Army Corps of Engineers® Engineer Research and Development Center



#### Use of Natural and Nature-Based Features (NNBF) for Coastal Resilience

Final Report

Todd S. Bridges, Paul W. Wagner, Kelly A. Burks-Copes, Matthew E. Bates, Zachary A. Collier, Craig J. Fischenich, Joe Z. Gailani, Lauren D. Leuck, Candice D. Piercy, Julie D. Rosati, Edmond J. Russo, Deborah J. Shafer, Burton C. Suedel, Emily A. Vuxton, and Ty V. Wamsley

January 2015



Approved for public release; distribution is unlimited

www.nad.usace.army/CompStudy





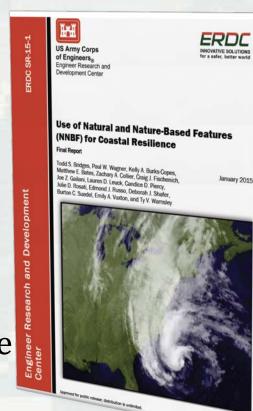
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Engineer Research and Development Center

# **Community Self-Assessment of Resilience**

Julie Dean Rosati Julie.D.Rosati@usace.army.mil

- What is resilience?
  - Key Actions
  - ► Timeline
  - Aspects of Engineering, Ecological & Community Resilience
- How do we quantify resilience?
- Community Self-Assessment of Resilience <u>http://el.erdc.usace.army.mil/ewn/news\_files/17839-report.pdf</u>
  - Measures to Increase Resilience





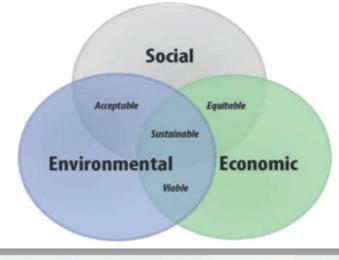
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## **Systems Approach and Resilience**

#### Why a Systems Approach?

- Coastal change occurs over large temporal and spatial scales
- Complex social, economic, and environmental interactions
- Multiple/competing stakeholder objectives



- A Systems Approach:
- → Takes broad view of interactions & objectives to develop potential solution sets
- $\rightarrow$  Intentionally aligns engineering

and natural systems



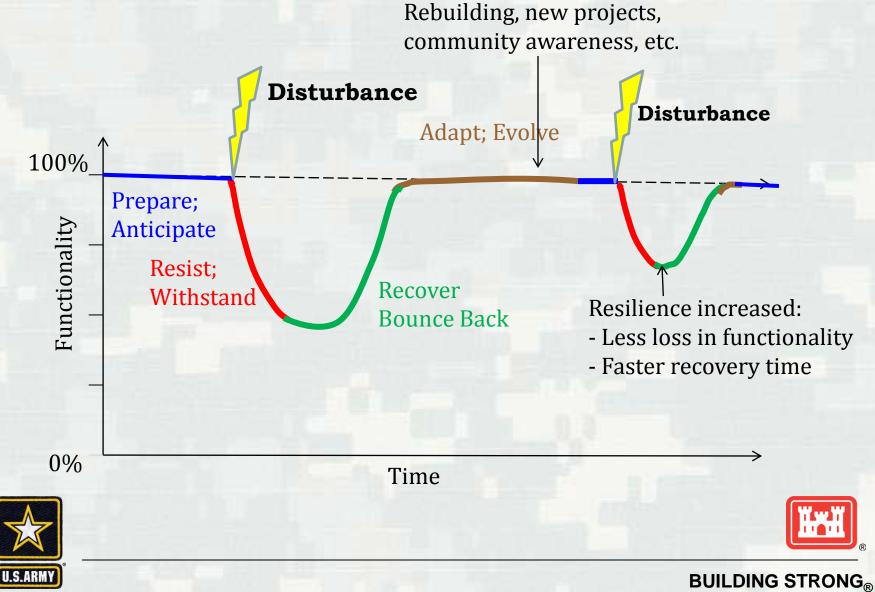
Restoration of Deer Island, MS Barrier Island and Marsh



# **Definitions of Resilience**

Study	Definition		
American Society of Civil Engineers (2006)	"Resilience refers to the capability to mitigate against significant all-hazards risks and incidents		
http://www.asce.org/Content.aspx?id=8478	and to expeditiously recover and reconstitute critical services with minimum damage to public		
	safety and health, the economy, and national security."		
National Disaster Recovery Framework, Strengthening Disaster Recovery for the	A resilient community has "an improved ability to withstand, respond to and recover from		
Nation (FEMA 2011) http://www.fema.gov/media-	disasters."		
library/assets/documents/24647?fromSearch=fromsearch&id=5124	uisasteis.		
The Infrastructure Security Partnership and Society of Military Engineers (SAME).	Disaster Resilience is"the care pability, to recover rapidly with limited		
"Understanding Resilience – Disaster Resilience Begins with You" (2012)	damage."		
http://tisp.org/t Disaster Resilien			
http://www.nap Hurricane Sandy Keywords:	"Resilience is the abiliter Prepare recover from, and more successfully <b>Disturbance</b>		
	Infiginato		
(2013) http://portal.hug df Infractructure Re	from disruptions."		
df Prebare			
Infrastructure Re	"Abi conditions and with the second		
http://coastalma	Adapt		
df Coastal Risk Redu Resist	Resis		
	Evolve e for, respon		
Corps of Enginee http://www.cor WTS_20	Tues of our disruptio Withstand		
Inter://www.cor         Iwis_20           13-3.pdf         Recover           Urban Land Insti         silience	Transform		
Urban Land Insti <b>RECOVEI</b> silience	"The caper of the		
and Adaptability	event."		
Documents/Afte Presidential Exec			
Presidential Exec press-office/201 climete change (			
climate-change (	withstand, respond to Bounce		
Rockefeller Foundation (2013) http://www.rocketellertoundation.org/blog/city-	"The canacity of individual of the face of the survive adapt and grow in the face of the		
resilient	changes, even catastrop. Back		
Community and Regional Resilience Institute (CARRI) (2013)	"Community resilience is the second s		
http://www.resilientus.org/wp-content/uploads/2013/08/definitions-of-	through survival, adaptability, evolution, and growth in the face of turbulent change"		
community-resilience.pdf			
U.S. Army Corps of Engineers Safety of Dams, Policy and Procedures, ER 1110-2-	"The ability to avoid, minimize, withstand, and recover from the effects of adversity, whether		
1156 (2014) http://www.publications.usace.army.mil/Portals/76/Publications/EngineerRegul	natural or manmade, under all circumstances of use."		
ations/ER 1110-2-1156.pdf			
Intergovernmental Panel on Climate Change Fifth Assessment Report, "Climate	"The capacity of a social-ecological system to cope with a hazardous event or disturbance,		
Change 2014: Impacts, Adaptation, and Vulnerability" (2014) http://ipcc-	responding or reorganizing in ways that maintain its essential function, identity, and structure,		
wg2.gov/AR5/images/uploads/WGIIAR5-Glossary_FGD.pdf	while also maintaining the capacity for adaptation, learning, and transformation"		
	while also maintaining the capacity for adaptation, learning, and transformation		

# **Resilience Timeline**



# **Resilience –** *Many studies with similar definitions*

#### Engineering (USACE)

The ability of a system to anticipate, resist, recover, and adapt to achieve *functional* performance under the stress of disturbances through time. Ecological (Walker et al. 2004)

The capacity of a system to absorb disturbance and reorganize while undergoing change so as to still retain essentially the same function, structure, identity, and feedbacks. **Community** (CARRI 2013) Capability to anticipate

risk, limit impact, and bounce back rapidly through survival, adaptability, evolution, and growth in the face of turbulent change.

**Community Resilience:** Humans have the capacity to learn and make conscious decisions to avoid future losses



**Engineering Resilience:** 

Reliable performance
Range of design forcing
Most engineered systems do not <u>naturally</u> adapt



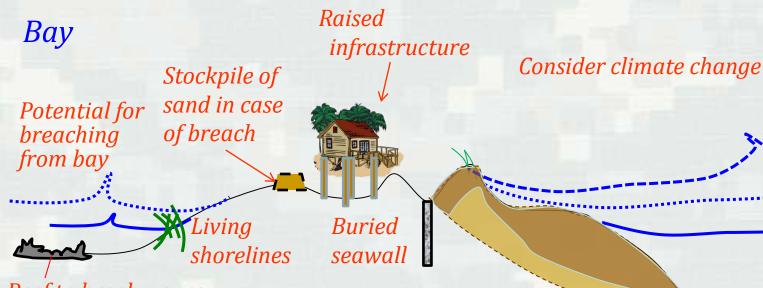
**Ecological Resilience:** In general, changes must be gradual for successful adaptation



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# What is a resilient coastal system?

Example barrier island cross-section



#### Reef to break waves

- Evaluate weak areas and be ready to recover.
- Provide diverse and redundant protection.
- Ensure availability of alternate networks –components that are independent of, and complement each other (e.g., multiple evacuation routes).



Provide accessible information for rapid decision-making.



Ocean

# How do we calculate resilience?

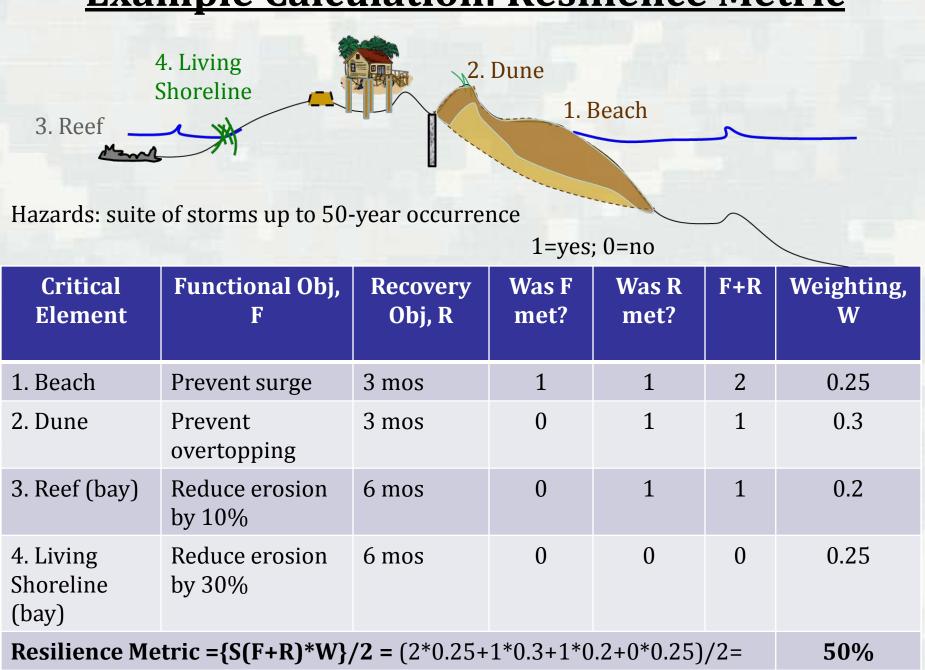
#### How do we want the system to 2. Recovery Objective: perform? Was the system Prepared Was the system able to to **Resist** damage? Recover and Adapt within a desired Prepare timeframe? Adapt Resist Recover

69

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**1. Functional Objective:** 

# **Example Calculation: Resilience Metric**



# **Measures to Increase Resilience**

#### **Prepare, Anticipate:**

- Consider likely and rare future scenarios
- Establish early warning and evacuation plans
- Establish multiple evacuation routes
- Maintain/improve projects
- Educate state, local, individuals
- Evaluate weakest links in system and prepare to recover these a rapidly A
- Update resilience

#### assessments Adapt, Evolve, Transform, 'Bounce Forward':

- Modify evacuation and response plans
  Improve to reduce future damages
- Provide incentives for raising residential and critical infrastructure in vulnerable areas

m Adapt Evolve

Transform

Recover Bounce Back

Prepare

Anticipate

**Resist, Withstand:** 

 Ensure critical features are in good condition Relocate critical infrastructure as needed
 Monitor system performance and community response

Resist Withstand

#### **Recover, Bounce Back:**

- Repair damaged systems
- Assess and document system performance
- Implement mitigation measures and improvement



# **Institutional and Other Barriers**

- Six themes presented with Policy Challenges, Successes, Opportunities for Action
  - Theme 1: Risk/Resilience Standards
  - Theme 2: Communication and Outreach
  - Theme 3: Risk Management
  - Theme 4: Science, Engineering and Technology
  - Theme 5: Leadership and Institutional Coordination
  - Theme 6: Local Planning and Financing
- Aligned with Project Performance Evaluation Report and Hurricane Sandy Rebuilding Strategy



### **Coastal Resilience Integration**

9 Focus Area Integrated Strategies USACE-Sponsor Feasibility Studies and/or Comprehensive Plans; Technical Assistance

USACE-Sponsor Design and Construction

**NACCS Products:** Geospatial Database; Numerical Modeling of Extreme Water Levels; Economic Depth-Damage Functions; Environmental and Cultural Resources Conditions Report; Conceptual Regional Sediment Budget; Vulnerability, Resilience, Natural and Nature-Based Features Assessment and Metric Development

#### **Ongoing USACE Activities**

\*Vulnerability Assessments, Resilience and Climate Change Adaptation Planning

\*Technical Assistance to States and installations; Public-Private Partnership initiatives

\*Limited & General Reevaluation Reports

\*Continuing Authorities Program and Operation & Maintenance activities

\*Flood Control and Coastal Emergency projects

\*National Hurricane Program

#### **Regional Partnerships & Collaboration**

Housing and Urban Development (HUD)

Northeast Regional Ocean Council (NROC)

Sandy Regional Infrastructure Resilience Coordination (SRIRC)

Mid-Atlantic Regional Association Coastal Ocean Observing System (MARACOOS)

Northeastern Regional Association of Coastal Ocean Observing Systems (NERACOOS)

Department of Interior – NFWF Grants

Chesapeake Bay Resilience Co-Lead

Rebuild By Design and more...

2015

### Integration of Strategic Coastal Investments

State

2020

Implementation

of Ongoing & Planned Risk

Reduction

73

2025

# **Summary**

# NACCS <u>Saves Communities Time and Money</u> when Planning for Resilient Adaptation to Increasing Risk!

- Consistent coastal framework transferable
- New tools (closed data gaps)
- Integration with other stakeholders and their tools
- Able to be used by all (federal, state, regional, local, tribal, NGO, industry, academia, etc.)
- More robust, risk-informed decision-making



# **Q&A Session**





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